#### Florida Center for Medicaid and the Uninsured University of Florida 4<sup>th</sup> Annual Medicaid Research Conference

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# SELF-DIRECTED CARE IN (MENTAL) HEALTH: AN ECONOMIC PERSPECTIVE

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#### Overview

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- What is consumer-directed care?
- What are the relevant economic issues?
- What is the general evidence on the role of the consumer in health care markets?
- What is the evidence in consumerdirected care?
- Implications for Medicaid reform in FL

#### What is Consumer-Directed Care?

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In general:

- a. High cost-sharing (e.g. deductible) at point of service
- b. Health reimbursement account to offset expenditures or rollover for future use
- c. Catastrophic coverage beyond deductible
- d. Decision-support tools for consumers on provider price and quality
- e. Often one of several insurance options

#### What is Consumer-Directed Care?

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In FL Medicaid reform proposal:

- a. A risk-adjusted premium for beneficiaries to purchase plans or services, catastrophic care, and enhanced benefits (i.e. flexible spending account)
- b. Products offered by wide assortment of competitors (insurers, providers community-based systems)
- c. Decision-support tools and choice counseling for beneficiaries

## What are the relevant economic issues?

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Insurance coverage leads to market inefficiencies

- a. Adverse Selection: Least healthy attracted to insurance
- b. Moral Hazard: Higher coverage (i.e. lower cost sharing) leads to increased utilization

Adverse selection and moral hazard more likely occur when the need for care is more predictable and discretionary

## What are the relevant economic issues?

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 Production and consumption are inseparable

- a. One reason health care markets tend to be local
- b. In some cases, patient and physician collaborate in the production of health

## What are the relevant economic issues?

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 The level of patient knowledge to collaborate as well as monitor the quality of physician service.

Depends upon patient's:

- a. experience with health condition
- b. severity of condition
- c. ability to process health information obtained from other sources

Thus, patients with chronic conditions may be particularly knowledgeable market participants

## What is the general evidence on the role of the consumer?

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 More knowledge leads to higher utilization (more collaboration?)

(Kenkel, 1990; Hsieh and Lin, 1997; Parente et al., 2003; Smith, 2005)

- More knowledge increases quality, but effect attenuated by increased utilization (Smith, 2005)
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- Consumers neither demand nor use data on quality of providers

(Chassin et al., 1996; Hibbard and Jewett, 1996; Robinson and Brodie, 1997; Hibbard et al., 1997; Marshall et al., 2000; Erickson et al. 2000)

#### What is the evidence in consumerdirected care?

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- Limited enrollment when other options available
- Healthier and higher-income more likely to enroll
- Tends to reduce utilization and expenditures (evidence is limited, though)
- Satisfaction and reenrollment are high

(Lo Sasso et al., 2004; Parente et al., 2004; Christianson et al., 2004; Tollen et al., 2004)

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## What is the evidence in Medicaid consumer-directed care?

Arkansas "Cash and Counseling" Demonstration (also in FL and NJ)

- Participants (i.e. treatment group) have:
  - a. higher satisfaction with and more reliable caregivers
  - b. fewer unmet needs
  - c. no greater incidence of accidents or health problems
- Initially higher expenditures, but eventually offset by reduced nursing home and other Medicaid expenditures

(Foster et al., 2003; Dale et al., 2003)

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## Implications for FL Medicaid Reform

- Importance and challenge of risk adjustment
  - a. Important because of adverse selection
  - b. Challenging because current methods are imperfect— especially for mental health

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## Implications for FL Medicaid Reform

- Consumer direction may be minimally effective in driving quality
  - a. Consumer knowledge is perhaps necessary—but not sufficient
  - b. Unlike private sector, low cost sharing may dampen incentives to improve quality

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## Implications for FL Medicaid Reform

- Importance of competition at the local level
  - a. The more players (insurers, providers, others) the better
  - b. Reward performance